
31 January 2019

Cabinet Member for Adult Services

Name of Cabinet Member:

Cabinet Member for Adult Services – Councillor Abbott

Director Approving Submission of the report:

Deputy Chief Executive (People)

Ward(s) affected:

All

Title: Response to Petition – Sustainability and Transformation Plan (STP)

Is this a key decision?

No. Although this matter affects all wards in the City, the impact is not expected to be significant

Executive Summary:

A petition was received by the City Council on 7 November 2018 entitled:

“We call on our elected representatives involved in the Coventry and Warwickshire ‘Better Health, Better Care, Better Value’ plan (formerly ‘Sustainability and Transformation Plan’ – STP) to require Andy Hardy (STP lead) to respond to our petition handed to him on the 11th September 2017 requesting him to publish full details of the financial, workforce and site plans of the STP.”

The petition contained approximately 1,400 signatures collected by the Coventry and Warwickshire group Keep Our NHS Public. The petition was simultaneously submitted to Warwickshire County Council.

The delivery of the STP requires the input of all key health and social care organisations within areas referred to as ‘footprints’ of which there are 44 nationally. Coventry is included within the Coventry and Warwickshire footprint and the City Council, through the Deputy Chief Executive for People is present on the STP board – locally named the Better Care, Better Health, Better Value Board (BCBHBV).

At its inception the STP process was challenged by the City Council in respect of the degree of openness and sharing. The leader of the City Council wrote to the chair of the Coventry and Warwickshire STP on 20 October 2016 and the Council considered a report on matters in respect of the STP at its meeting on 3 January 2017, which was subsequently considered by Council on 24 January 2017.

Despite these early challenges on visibility and openness the STP process does seek to bring all partners together to improve health and care within the resources available. Under the BCBHBV board some significant initiatives have taken place including working with the Local Government Association on 'upscaling prevention' and the 2019 Year of Wellbeing.

The Coventry Health and Wellbeing Board receives progress reports on the work of the BCBHBV board and Coventry Health Overview Scrutiny Committee (Scrutiny Board 5) continues to review items related to this work. In addition, the mechanisms for joint scrutiny with Warwickshire County Council exist should any proposal impacting across the footprint require specific consultation.

The BCBHBV board has been chaired by the Chief Executive of University Hospital Coventry and Warwickshire since its inception, however an independent chair has now been appointed to chair this board. Cabinet Member for Adult Services, who is the lead cabinet member for this area has met with the independent chair and discussed the need for appropriate levels of transparency in the work of the board including responding to the petition of 11 September 2017.

Recommendations:

Cabinet Member is recommended to:

1. Note the petition and through regular dialogue with the chair of the STP board – locally named the Better Care, Better Health, Better Value Board (BCBHBV) board encourage the appropriate level of transparency and openness in the progression of proposals
2. Support the chair of Coventry Health Overview Scrutiny Committee (HOSC) (Scrutiny Board 5) and Coventry Health and Wellbeing Board (HWBB) in ensuring that as proposals are developing there is the appropriate level of political oversight and public involvement

List of Appendices included:

None

Background papers:

None

Other useful documents

None

Has it been or will it be considered by Scrutiny?

No

Has it been or will it be considered by any other Council Committee, Advisory Panel or other body?

No

Will this report go to Council?

No

Report title: Response to Petition

1. Context (or background)

1.1 A petition was received by the City Council on 7 November 2018 entitled:

"We call on our elected representatives involved in the Coventry and Warwickshire 'Better Health, Better Care, Better Value' plan (formerly 'Sustainability and Transformation Plan' – STP) to require Andy Hardy (STP lead) to respond to our petition handed to him on the 11th September 2017 requesting him to publish full details of the financial, workforce and site plans of the STP."

1.2 The petition contained approximately 1,400 signatures collected by the Coventry and Warwickshire group 'Keep Our NHS Public'. The petition was simultaneously submitted to Warwickshire County Council at the same time.

1.3 The Sustainability and Transformation Plan (STP) is a health led planning process established to achieve the 'triple aims' contained within NHS England guidance called "Delivering the Forward View: NHS planning guidance 2016/17 – 2020/21" in December 2015.

- The health and wellbeing gap – the pressing need to reduce demand on the NHS by shifting the focus towards prevention and addressing health inequalities
- The care and quality gap – to harness technology and innovation to reduce variations in the quality, safety and outcomes in care
- The funding and efficiency gap – to ensure that additional funding for the NHS is used to improve efficiencies, transform services and achieve financial sustainability

1.4 The delivery of the STP requires the input of all key health and social care organisations within areas referred to as 'footprints' of which there are 44 nationally. Coventry is included within the Coventry and Warwickshire footprint and the City Council, through the Deputy Chief Executive for People is present on the STP board – locally named the Better Care, Better Health, Better Value Board.

1.5 STP footprints are not statutory bodies but collective discussion and planning forums to bring together health and care leaders to plan services for the populations they serve. The Coventry and Warwickshire STP does not have delegated authority for decision making from its member organisations. Therefore, any plans produced through the STP (BHBCBV) process would need to be considered and approved by the appropriate decision making bodies of the relevant organisations.

1.6 At its inception the STP process has been challenged by local authorities in respect of the degree of openness and sharing. The Coventry and Warwickshire footprint had submitted its STP to NHS England in October 2016 and following feedback, the plan was released publicly on 7 December 2016. The requirement from NHS England was that plans were not shared prior to the October 2016 submission.

1.7 To express dissatisfaction with this the leader of the City Council wrote to the chair of the Coventry and Warwickshire STP on 20 October 2016 stating that:

'although supportive of the principle for closer working, the council has significant concerns at this stage about the level of transparency and involvement of the public and local authority members in the detail of the plans. We recognise that this issue is to be addressed through the next phase of engagement and can confirm that we do need to see

the detail behind the plan before deciding whether or not to sign the plan off in the future. Coventry City Council is committed to retaining involvement in the STP process and would seek to ensure that the Health and Wellbeing board, Cabinet and the Health Overview and Scrutiny Panel have close oversight as this work develops’.

- 1.8 At its meeting on 3 January 2017 Cabinet considered a report on the Sustainability and Transformation Plan. The minutes of which include the comment:

The Cabinet stressed that, whilst the Council recognised and endorsed the aim of health and social care organisations working closer together to improve services for local people, it did not support the approach taken in developing the STP, specifically in relation to transparency and involvement of both the public and local authority members. The Council’s involvement to date did not constitute it signing up to the Coventry and Warwickshire STP. Although a number of transformation work streams existed under the STP, the detail and implications of these were not developed, and therefore the City Council would not be in a position to make decisions regarding progressing the implementation of any work stream until more detail is developed and this has been considered through the appropriate decision making processes.

- 1.9 This report was subsequently considered by Council on 24 January 2017 who noted ‘*that the City Council must continue to take a key role in the continued partnership working approach’.*

- 1.10 Despite these early challenges in respect of visibility and openness the STP process does seek to bring all partners together to improve health and care within the resources available. Under the banner of the local BCBHBV board some significant initiatives have taken place including working with the Local Government Association on ‘upscaling prevention’ and the 2019 Year of Wellbeing.

- 1.11 Since the Cabinet and Council meetings in January 2017 the Coventry Health and Wellbeing Board receives progress reports on the work of the BCBHBV board and Coventry Health Overview Scrutiny Committee (Scrutiny Board 5) continues to review items related to the programme. This has been focussed on specific elements of the BCBHBV programme as opposed to its totality, this disaggregation is due to different elements progressing at different paces with different impacts and is intended to enable greater clarity. There is a mechanism in place for joint scrutiny with Warwickshire County Council should any proposal contain significant impacts across the footprint which require specific consultation.

- 1.12 The BCBHBV board has been chaired by the Chief Executive of University Hospital Coventry and Warwickshire since its inception, however an independent chair has now been appointed to chair this board and will take up position in January 2019. This independent chair is Chris Ham who was previously Chief Executive of the Kings Fund. It is important to note this the decision to appoint an independent chair is not a reflection on the performance of the existing chair.

- 1.13 Cabinet Member for Adult Services, who is the lead cabinet member for this area has met with the independent chair and discussed the need for appropriate levels of transparency in the work of the board including responding to the petition of 11 September 2017.

2. Options considered and recommended proposal

2.1 Recommended Option:

Due to the issues raised by the petition and the importance of ensuring appropriate levels of transparency in issues that affect the population of Coventry Cabinet Member is recommended to:

1. Note the petition and through regular dialogue with the chair of the BCBHBV board encourage the appropriate level of transparency and openness in the progression of proposals
2. Support the chair of HOSC and HWBB in ensuring that as proposals are developing there is the appropriate level of political oversight and public involvement

3. Results of consultation undertaken

3.1 As this report is the response to a petition no specific consultation was required.

4. Timetable for implementing this decision

4.1 The new independent chair of the BCBHBV board takes up the role January 2019. Cabinet Member (Adult Services) will meet early within the appointment to discuss the matters raised.

5. Comments from Executive Director, Resources

5.1 Financial implications

There are no direct financial implications arising from this report or approach.

5.2 Legal implications

STP footprints are not statutory bodies but collective discussion forums to bring together health and care leaders. The local STPs are required by NHS England to produce a multi-year Sustainability and Transformation Plan (STP), showing how local services will evolve and become sustainable over the next five years.

Under its Public Equality Duties public bodies have a duty to consider the impacts of their actions on residents within their areas with protected characteristics. The local authority also has specific powers through its Health Overview Scrutiny Committee to hold health and social care organisations to account.

6. Other implications

6.1 How will this contribute to the Council Plan (www.coventry.gov.uk/councilplan/)?

This proposal would contribute to the Council's key objectives through a contribution to protecting our most vulnerable people.

6.2 How is risk being managed?

Risk management is part of the BCBHBC programme.

6.3 What is the impact on the organisation?

None directly associated with the petition.

6.4 Equalities / EIA

Not applicable. Specific proposals emerging through the BCBHBV programme will require equality impact analysis.

6.5 Implications for (or impact on) the environment

None

6.6 Implications for partner organisations?

The BCBHBV programme has membership from key partner organisations across health and care in Coventry and Warwickshire. Any proposals emerging through this work will impact on all organisations to a greater or lesser extent.

Report author(s):

Name and job title: Pete Fahy, Director of Adult Services

Directorate: People

Tel and email contact: 024 76833555 peter.fahy@coventry.gov.uk

Enquiries should be directed to the above person.

Contributor/approver name	Title	Directorate or organisation	Date doc sent out	Date response received or approved
Contributors:				
Liz Gaulton	Director of Public Health	People	7.1.19	8.1.19
Debbie Dawson	Policy and Partnerships Transformation Officer	People	7.1.19	16.1.19
Names of approvers for submission: (officers and members)				
Finance: Ewan Dewar	Finance Manager (People)	Place	7.1.19	9.1.19
Legal: Julie Newman	Team Leader – People Team	Place	7.1.19	8.1.19
Director: Gail Quinton	Deputy Chief Executive (People)	People	7.1.19	15.1.19
Members: Councillor Abbott	Cabinet Member Adult Services		8.1.19	16.1.19

This report is published on the council's website:

www.coventry.gov.uk/councilmeetings